1	DRAFT PROGRAMMATIC AGREEMENT
2	AMONG
3	THE FEDERAL RAILROAD ADMINISTRATION,
4	THE FEDERAL HIGHWAY ADMINISTRATION,
5	THE SURFACE TRANSPORTATION BOARD,
6	THE U.S. DEPARTMENT OF THE INTERIOR BUREAU OF LAND MANAGEMENT, THE U.S.
7	ARMY CORPS OF ENGINEERS LOS ANGELES DISTRICT, THE CALIFORNIA STATE
8	HISTORIC PRESERVATION OFFICER,
9	THE NEVADA STATE HISTORIC PRESERVATION OFFICER,
10	THE ADVISORY COUNCIL ON HISTORIC PRESERVATION,
11 12	AND DESERTXPRESS ENTERPRISES, LLC REGARDING
13	THE
14	BRIGHTLINE WEST – LAS VEGAS TO VICTOR VALLEY PROJECT IN
15	BAKER, YERMO, AND BARSTOW, IN
16	SAN BERNARDINO COUNTY, CALIFORNIA AND IN LAS VEGAS AND PRIMM, IN CLARK
17	COUNTY, NEVADA
18	COUNTI, NEVADA
19	WHEREAS, the DesertXpress Enterprises, LLC (Project Sponsor) is proposing to construct and operate
20	the Brightline West – Las Vegas to Victor Valley Project (Project), a high-speed passenger train line
21	along an approximately 175-mile corridor connecting Victorville, California to Las Vegas, Nevada; and
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23	WHEREAS, the Project consists of a fully grade-separated passenger-only railroad largely constructed
24	within the Interstate 15 (I-15) highway corridor, with construction of two passenger stations, one in
25	Victorville and the other in Las Vegas located immediately adjacent to the I-15 corridor and ancillary
26	operates and maintenance facilities, as well as utility corridors to link proposed electrical substations to
27	external sources of power (Attachment 1: Area of Potential Effects [APE] and Project Description); and
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29	WHEREAS, the Project was initially proposed by DesertXpress Enterprises, LLC (Desert Express),
30	which also did business as XpressWest and is doing business as Brightline West, and was subsequently
31	acquired by the Project Sponsor; and
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33	WHEREAS, the Federal Railroad Administration (FRA) anticipates providing future financial assistance
34	to the Project Sponsor for construction of the Project; and
35	WHERE ACEDAY ('C. 4 D.' 4 111 '1 1 11 141' 1 C. 4' 100 C.
36	WHEREAS, FRA's actions for the Project would be considered an Undertaking under Section 106 of the
37	National Historic Preservation Act of 1966 (54 U.S.C. § 306108) (NHPA), as amended, and its
38	implementing regulations at 36 Code of Federal Regulations [C.F.R.] § 800 (hereinafter collectively
39 40	referred to as Section 106); and
41	WHEREAS, the Federal Highway Administration (FHWA) provides concurrence for Highway Right-of-
42	Way (ROW) Occupancy and/or Disposal, Access Justification Report or Access Modification Report,
43	and/or concurrence on project design elements related to highway operations; and the Project will require
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	use of I-15, which will require approval from FHWA, in accordance with 23 U.S.C. § 111, whose
45	approval area is wholly contained within the APE for the Project and the issuance of such concurrence
46	and approval(s) by the FHWA constitutes an Undertaking as defined in Section 106, requiring Section
47	106 compliance. FHWA is a Consulting Party and designated FRA as the lead Federal agency for
48	purposes of Section 106 in an email dated February 27, 2019 (FHWA-Nevada Division) and in an email
49	dated March 29, 2019 (FHWA-California Division); and

WHEREAS, the Surface Transportation Board (STB) is an economic regulatory agency with jurisdiction over freight railroad activities including, new rail line construction and operation, and an STB decision is required for the Project Sponsor to construct and operate the Project and the decision by the STB constitutes an Undertaking as defined in Section 106, requiring Section 106 compliance. STB is a Consulting Party and designated FRA as the lead Federal agency for purposes of Section 106 in a letter dated April 3, 2019; and

WHEREAS, the Bureau of Land Management (BLM) is responsible for managing a portion of the ROW; and the Project will require the temporary and permanent use of public land managed by BLM, which is wholly contained within the APE for the Project, and will require an amended right-of-way grant and the issuance of such grant(s) or permissions by the BLM constitutes an Undertaking as defined in Section 106, requiring Section 106 compliance. The BLM is a Consulting Party and designated FRA as the lead Federal agency for purposes of Section 106 in a letter/email dated [PENDING] (BLM-Barstow Field Office), in a letter/email dated [PENDING] (BLM-Needles Field Office), and in a letter/email dated [PENDING] (BLM-Las Vegas Field Office); and

WHEREAS, the U.S. Army Corps of Engineers Los Angeles District (USACE) under the authority of Section 404 of the Clean Water Act (33 U.S.C. § 1344), may issue permit(s) or permission to the Project Sponsor for the construction of the Project and the issuance of such permit(s) or permissions by the USACE constitutes an Undertaking as defined in Section 106, requiring Section 106 compliance. The USACE is a Consulting Party and designated FRA as the lead Federal agency for purposes of Section 106 in an email dated September 9, 2019; and

WHEREAS, these actions by FHWA, STB, BLM, and USACE (each a Federal Agency and together the Federal Agencies) are each an Undertaking (collectively, the Undertaking) subject to Section 106 of the National Historic Preservation Act (NHPA) (Section 106), 54 U.S.C. § 306108, and its implementing regulations, 36 C.F.R. § 800; and

WHEREAS, pursuant to 36 C.F.R. § 800.2(c)(4), FRA authorized the Project Sponsor to initiate consultation and prepare any necessary analyses, documentation, and recommendations on its behalf, but FRA remains legally responsible for all findings and determinations, including determinations of eligibility and effects of the Project; and

WHEREAS, the California Department of Transportation (Caltrans) and the Nevada Department of Transportation (NDOT) have participated in the Section 106 process for the Undertaking and are recognized as Consulting Parties; and

WHEREAS, FRA, in cooperation with STB, FHWA, BLM, and National Park Service (NPS), issued a Final Environmental Impact Statement (EIS) in March 2011 for the Project; FRA also issued a Record of Decision (ROD) on July 8, 2011; BLM issued a ROD on October 31, 2011, and subsequently issued a right-of-way for the Project across BLM managed lands to DesertXpress on December 15, 2011; FHWA issued a ROD on November 18, 2011; and STB issued a decision authorizing construction and operation of the Project on October 25, 2011; and

WHEREAS, a Programmatic Agreement (Agreement) developed in consultation with Federally-recognized Indian tribes and other Consulting Parties was executed on February 15, 2011, among FRA,

1 FHWA, STB, BLM, NPS, California State Historic Preservation Officer (CA SHPO), Nevada State 2 Historic Preservation Officer (NV SHPO), and DesertXpress regarding the Project; and

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WHEREAS, the 2011 Agreement lapsed in January 2018 pursuant to its terms before construction of the Project was initiated; and

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WHEREAS, since the Federal Agency RODs and other Project approvals were issued, the Project Sponsor has proposed to modify the design of the previously approved Project; and

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WHERAS, in January 2019, XpressWest submitted Project modifications to FRA, including a refined alignment between Apple Valley and Las Vegas (with a greater proportion within the I-15 freeway median), modified station sites in Apple Valley and the Las Vegas area, and other changes to ancillary facilities; FRA reevaluated the DesertXpress FEIS and DesertXpress ROD in light of the Project modifications; and in September 2020 the FRA determined the Project modifications would not result in substantial changes in the evaluation of impacts described in the DesertXpress EIS, and therefore a supplemental EIS would not be required for the Project modifications; and

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WHEREAS, pursuant to 36 C.F.R. § 800.3(c), FRA re-initiated consultation with the CA SHPO and NV SHPO in a letter dated August 19, 2019 (Attachment 2: Section 106 Consultation Documentation);

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WHEREAS, since the APE consists of a 175-mile corridor covering two states and additional identification, evaluation, and/or assessment of effects are anticipated as the Project design is refined, a phased approach for compliance with Section 106 of the NHPA, as described in 36 C.F.R. §§ 800.4(b)(2) and 800.5(a)(3), is necessary for the Undertaking; and

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WHEREAS, since the Project is a complex Undertaking that requires establishing a process for avoiding, minimizing, and/or mitigating adverse effects pursuant to 36 C.F.R. § 800.6; and

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WHEREAS, the Federal Agencies determined that an Agreement for the Undertaking pursuant to 36 C.F.R. § 800.14(b) is appropriate and necessary to govern the implementation of the Project; and

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WHEREAS, pursuant to 36 C.F.R. § 800.6(a)(1), on October 10, 2019, FRA invited the Advisory Council on Historic Preservation (ACHP) to participate in consultation and the ACHP agreed to participate in a letter dated November 25, 2019; and

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WHEREAS, pursuant to 36 C.F.R. § 800.3(f), in letters dated August 15, 2019, January 29, 2020, March 9, 2020, and September 25, 2020, FRA invited other organizations with a demonstrated interest in the Project, including non-Federally recognized Indian tribes, to participate in the Section 106 process and be Consulting Parties, and the following subsequently accepted FRA's invitation to consult: Clark County Department of Aviation (CCDOA) (September 25, 2020), Federal Aviation Administration (FAA) (earliest available date is September 25, 2020), NPS – Mojave National Preserve (January 29, 2020, accepted March 4), and NPS – National Trails (March 9, 2020); and

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45 WHEREAS, the CCDOA and FAA have an interest in the Project because the Project is in close 46 proximity to the proposed Southern Nevada Supplemental Airport, Jean Sport Aviation Center, the Proposed Southern Nevada Regional Heliport, and McCarran International Airport, all in Clark County, Nevada; and the NPS has an interest in the Project due to its proximity to the Old Spanish National Historic Trail and the Mojave National Preserve; and

WHEREAS, pursuant to 36 C.F.R. § 800(3)(f)(2), in letters dated March 25, 2019, FRA invited the following Federally-recognized Indian tribes (herein individually referred to as a Tribe or Consulting Tribe and collectively referred to as Tribes or Consulting Tribes) to participate in the Section 106 process and be Consulting Parties: Chemehuevi Indian Tribe of the Chemehuevi Reservation; Colorado River Indian Tribes of the Colorado River Indian Reservation; Fort Mojave Indian Tribe of Arizona, California and Nevada; Las Vegas Tribe of Paiute Indians of the Las Vegas Indian Colony; Moapa Band of Paiute Indians of the Moapa River Indian Reservation; Morongo Band of Mission Indians; San Manuel Band of Mission Indians (now Yuhaaviatam of San Manuel Nation); Soboba Band of Luiseño Indians; Timbisha Shoshone Tribe; and Twenty-Nine Palms Band of Mission Indians of California. All of these Tribes accepted and thus are recognized as Consulting Parties and as Consulting Tribes; and

WHEREAS, pursuant to 36 C.F.R. § 800(3)(f)(2), in letters dated August 15, 2019, FRA invited the following non-federally recognized Indian tribes and other groups to participate in the Section 106 process and be Consulting Parties: Baker Community Services District, City of Barstow Community Development, California Historical District, California State Railroad Museum, California Route 66 Preservation Foundation, Chinese American Museum, Clark County Commission, the Center for Land Use Interpretation, California Preservation Foundation, Friends of Nevada Wilderness, City of Las Vegas Community Development, Las Vegas Railroad Society, Mojave River Valley Museum, National Historic Route 66 Federation, Nevada Archaeological Association, Nevada Historical Society, Nevada State Museum & Historical Society, Nevada State Railroad Museum, Old Spanish Trail Association, Pacific Railroad Society, Preservation Association of Clark County, Preserve Nevada, San Bernardino Railroad Historical Society, Sierra Club San Gorgonio Chapter, Sierra Club Toiyabe Chapter, Southern Pacific Historical & Technical Society, City of Victorville Development Department, Kern Valley Indian Community, Pahrump Paiute Tribe, San Fernando Band of Mission Indians, Serrano Nation of Mission Indians, Tubatulabals of Kern County, and these non-federally recognized tribes or potentially interested parties either declined to participate in the Section 106 process for this Undertaking or did not respond; and

WHEREAS, pursuant to 36 C.F.R. § 800(3)(f)(2), in correspondence dated July 22 and 23, 2020, FRA invited the Agua Caliente Band of Cahuilla Indians, a Federally-recognized Indian tribe, to participate in the Section 106 process and be a Consulting Party, and they declined to participate in the Section 106 process for this Undertaking; and

WHEREAS, FRA has consulted with the Consulting Parties and Consulting Tribes on this Undertaking as summarized in Attachment 2 to this Agreement; and

WHEREAS, pursuant to 36 C.F.R. §§ 800.4(a)(1) and 800.16(d) and in consultation with the CA SHPO, NV SHPO, Consulting Tribes and Consulting Parties (Attachment 2), FRA defined the APE (Attachment 1) to include consideration of direct, indirect, and cumulative effects from the Undertaking and proposed the Project APE in letters dated September 18, 2019. Due to comments received, FRA continued to revise the APE in consultation via the Cultural Resource Working Group (CRWG) teleconference workshop on February 20, 2020, and subsequent emails and letters dated February 24, 2020, August 21, 2020, September 4, 2020, and June 15, 2021. Between July 21, 2020 and October 1, 2021, FRA and Consulting Parties corresponded about the APE a minimum of 79 times via emails, hard copy distributions, and phone calls. FRA considered all comments received between November 22, 2019, and July 15, 2021 and finalized the APE in a letter to Consulting Parties dated October 21, 2021; and

WHEREAS, in consultation with the CA SHPO, NV SHPO, Consulting Tribes, and other Consulting Parties, in letters dated September 18, 2019, FRA developed an Archaeology Survey Methodology Memo (ASMM) to govern the methodology for the initial Section 106 identification and evaluation efforts for archaeological resources within the APE and to aid in the development of the Archaeology Technical Report. Due to comments received, FRA continued to revise the ASMM in consultation via letter dated November 22, 2019. In consideration of all comments received, a Revised Final ASMM was distributed by FRA in an email dated July 22, 2020; and

WHEREAS, pursuant to 36 C.F.R. § 800.4 and in consultation with the CA SHPO, NV SHPO, Consulting Tribes, and other Consulting Parties, FRA conducted efforts to identify historic properties within the APE, the methods for which included archival records searches, pedestrian survey, subsurface archaeological survey, and consultation with Consulting Parties and Consulting Tribes to identify, evaluate, and determine effects to historic properties from the Project. To address concerns from Consulting Parties and Consulting Tribes regarding the sensitivity for subsurface cultural resources within the APE, in letters dated August 20, 2021, and follow up consultation via a CRWG meeting on August 26, 2021, FRA developed a Subsurface Archaeological Survey and Work Plan to assess presence and absence of cultural materials outside of the known boundaries of cultural resources sites. In consideration of all comments received, a Final Work Plan and Subsurface Archaeological Survey was distributed by FRA in a letter dated October 2, 2021. Further identification efforts included the development of an Archaeological Inventory reports and Historic Built Environment Technical reports for California and Nevada were transmitted to CA SHPO, NV SHPO, Consulting Tribes, and other Consulting Parties on November 5, 2021. As a result of a follow up consultation via CRWG meetings on November 16 and 18, 2021, and in consideration of all comments received, revised Archaeological Inventory Reports and Historic Built Environmental Technical reports for California and Nevada were distributed by FRA in a letter dated March 18, 2022; and

WHEREAS, pursuant to 36 C.F.R. § 800.4, FRA identified a total of 196 historic properties that are listed in, eligible for listing in, or for the purposes of the Undertaking only assumed eligible for listing the National Register of Historic Places (NRHP) in the APE (Attachment 3: Historic Properties in the APE). Cultural resources assumed eligible for the purposes of the Undertaking only remain formally unevaluated. The CA SHPO concurred with the formal NRHP eligibility determinations for the built environment historic properties in California in a letter dated February 3, 2022, and the NV SHPO concurred with the formal NRHP eligibility determinations for the built environment historic properties in Nevada in a letter dated December 6, 2021 (Attachment 2). The CA SHPO concurred with the formal NRHP eligibility determinations for the archaeological historic properties in California in a letter dated [PENDING], and the NV SHPO concurred and did not object with the formal NRHP eligibility determinations for the archaeological historic properties in Nevada in letters dated August 22, 2022 and November 21, 2022 (Attachment 2); and

WHEREAS, pursuant to 36 C.F.R. § 800.5 and in consultation with CA SHPO, NV SHPO, Consulting Tribes, and other Consulting Parties, FRA determined that the Project will have no adverse effect on any built environment historic properties and an adverse effect on four archaeological districts (Sidewinder Quarry, Mojave River Lithic Landscape, Soapmine Road, Cronese Lake), 14 archaeological sites within those districts (P-36-000562, P-36-002283, P-36-008321, P-36-006950, P-36-003485, P-36-002129, P-36-000223, P-36-003694, ICF-XW1-010, ICF-XW2-017, ICF-BV-001, ICF-XW1-004, P-36-008923, P-36-4198), and five individually eligible archaeological sites (P-36-000541, P-36-000885, P-36-006023, XPW21-SW-015, ICF-XW2-007) in California, and to three of the archaeological sites (26CK7189, 26CK11252, 26CK5760) in Nevada within the APE, and that the Project would have no effect or no adverse effect on the remaining archaeological district and individually eligible archaeological historic

- 1 properties in the APE in California and individually eligible archaeological historic properties in the APE
- 2 in Nevada (Attachment 3). The Historic Built Environment Finding of Effect reports and Archaeological
- 3 Resources Finding of Eligibility and Effect reports for California and Nevada were transmitted to CA SHPO,
- 4 NV SHPO, Consulting Tribes, and other Consulting Parties on May 27, 2022. As a result of a follow up
- 5 consultation via CRWG meetings on June 15, 2022, meetings with Consulting Tribes, and in
- 6 consideration of all comments received, revised Historic Built Environment Finding of Effect reports and
- 7 Archaeological Resources Finding of Eligibility and Effect reports for California and Nevada were
- 8 distributed by FRA in a letter dated October 26, 2022. The CA SHPO concurred with the determinations
- 9 of eligibility for archaeological historic properties and finding of adverse effect for the Project in
- California in a letter dated [PENDING] and the NV SHPO did not object with the determinations of eligibility
- for archaeological historic properties and concurred with the finding of adverse effect for the Project in
- 12 Nevada in a letter dated November 21, 2022 (Attachment 2); and

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WHEREAS, pursuant to 36 C.F.R. § 800.6(a) and in consultation with the CA SHPO, NV SHPO,

15 Consulting Tribes and Consulting Parties, FRA considered the following avoidance and minimization

measures: redesign of project elements to minimize ground disturbance within previously undisturbed areas,

below ground trenching within existing disturbed areas to minimize viewshed impacts and reduce impacts to

previously disturbed areas, and adoption of a muted color scheme for infrastructure and the train to blend

into natural desert landscape in order to avoid and/or minimize effects to historic. These measures

minimize but do not fully avoid the adverse effects of the Project; and

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WHEREAS, FRA and the CA SHPO and NV SHPO, have determined that since the Project requires a

phased approach for compliance with Section 106 of the NHPA as the Project design is refined and for

the resolution of adverse effects from a complex Undertaking that it is appropriate to enter into this

Agreement pursuant to 36 C.F.R. § 800.14(b), which will govern the implementation of the Project and

satisfy FRA's obligation to comply with Section 106; and

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WHEREAS, pursuant to 36 C.F.R. § 800.6(a)(1)(i)(C), FRA notified the Advisory Council on Historic

Preservation (ACHP) of its reinitiating of the Project determination and intention to enter into an

Agreement in a letter dated October 10, 2019, and the ACHP, in a letter dated November 25, 2019,

elected to participate in the consultation pursuant to 36 C.F.R. § 800.6(a)(1)(iii) (Attachment 2); and

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WHEREAS, pursuant to 36 C.F.R. § 800.14(b)(3), development of an Agreement for complex

Undertakings shall follow 36 C.F.R. § 800.6; and

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WHEREAS, pursuant to 36 C.F.R. § 800.6(c)(1), FRA, CA SHPO, NV SHPO, and the ACHP are

Signatories to the Agreement; and

WHEREAS, pursuant to 36 C.F.R. § 800.6(c)(2)(iii) and due to its role in the implementation of the

terms of this Agreement, the Project Sponsor has participated in consultation and been invited to sign this

Agreement as an Invited Signatory; and

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WHEREAS, pursuant to 36 C.F.R. § 800.6(c)(2)(iii), STB, FHWA, BLM, and USACE have participated

in consultation and assume a responsibility under Section 106 as the Federal Agencies and been invited to

sign this Agreement as Invited Signatories; and

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WHEREAS, pursuant to 36 C.F.R. § 800.6(c)(3), Caltrans and NDOT have participated in consultation

and been invited to concur in this Agreement; and

1 2 3 4	WHEREAS, pursuant to 36 C.F.R. § 800.6(c), FRA has consulted with the Consulting Tribes concerning properties of traditional religious and cultural significance and has invited these Consulting Tribes to concur in this Agreement; and
5 6 7	WHEREAS, pursuant to 36 C.F.R. § 800.6(c)(3), the other Consulting Parties have participated in consultation and been invited to concur in this Agreement;
8 9 10 11 12 13 14	WHEREAS, FRA sought and considered the views of the public regarding Section 106 compliance for this Project by making the Draft Agreement available to the public for review and comment by posting it on www.regulations.gov for thirty (30) days between <a a="" date]<="" href="https://date] and and <a did="" href="https://date]. FRA also made the Draft Agreement available on their website and issued a press release to notify the public of the comment period. FRA [did/did not] receive any comments during the comment period were they considered if received]; and
15 16 17	WHEREAS, the definitions set forth in 36 C.F.R. § 800.16 are incorporated herein by reference and apply throughout this Agreement; and
18 19 20	WHEREAS , FRA will ensure the stipulations included herein applicable to the Undertaking are implemented; and
21 22 23 24 25 26	NOW, THEREFORE , FRA, the CA SHPO, the NV SHPO, and ACHP (collectively referred to as the Signatories) agree that the Undertaking shall be implemented in accordance with the following stipulations in order to consider the effects of the Undertaking on historic properties to satisfy the Signatories' Section 106 of the NHPA responsibilities for all aspects of the Undertaking, including taking into account the effect of the Undertaking on historic properties, until this Agreement expires or is terminated.
27	STIPULATIONS
28 29 30	FRA, in coordination with the Project Sponsor, will ensure the following measures are carried out:
31 32	I. APPLICABILITY
33 34 35	This Agreement applies to the FRA undertaking and only binds FRA if FRA provides funding for the Project.
36	II. TIMEFRAMES AND COMMUNICATIONS
37 38 39	The timeframes and communication protocols described in this Stipulation apply to all Stipulations in this Agreement unless otherwise specified.
40 41 42 43	A. Unless otherwise specified in this Agreement, this Stipulation applies to all documents required of this Agreement that are submitted to the Signatories, Invited Signatories, Consulting Tribes, and other Consulting Parties for review and comment.
44 45 46	B. All time designations are in calendar days unless otherwise stipulated. If a review period ends on a Saturday, Sunday, or Federal holiday, the review period will be extended until the next business day.

- C. Unless otherwise specified in this Agreement, all review periods are concurrent and fifteen
 (15) days, starting on the day the documents are provided by FRA and/or the Project Sponsor
 to the reviewing parties electronically, which constitutes notification.

 D. The Project Sponsor will provide draft documentation to FRA for review and approval. FRA
 - D. The Project Sponsor will provide draft documentation to FRA for review and approval. FRA shall review the draft documentation within fifteen (15) days. Following receipt of FRA approval, the Project Sponsor will submit documentation to the Signatories, Consulting Tribes, and other Consulting Parties for review and comment for fifteen (15) days.
 - E. All notifications required by this Agreement will be sent by e-mail and/or other electronic means, with larger documents uploaded to a SharePoint website for access. Hard copies will be sent following notification only to those self-identified Consulting Parties in Attachment 4: List of Invited Section 106 Consulting Parties or upon request after notification.
 - F. The Project Sponsor will forward a written summary of all comments received from Signatories, Consulting Tribes, and other Consulting Parties to FRA immediately at the end of the fifteen (15) day review period. The Project Sponsor, in consultation with FRA, will ensure that any written comments received within the review timeframe are considered and incorporated, as appropriate, into the documentation. At FRA's discretion, FRA may consider comments received after the close of a comment period.
 - G. If Signatories, Consulting Tribes, or other Consulting Parties do not provide written comments within the fifteen (15) day concurrent review period or otherwise specified review period, the Project Sponsor, in coordination with FRA, may proceed to the next step of the process without taking additional steps to seek comments from any party. In the absence of comment from the CA SHPO or NV SHPO, the Project Sponsor, in coordination with FRA, will adhere to 36 C.F.R. § 800.3(c)(4) and proceed to the next step in the process.
 - H. The Project Sponsor, in coordination with FRA, will work expeditiously to consider and resolve comments, as appropriate. The Project Sponsor and FRA may consult with Signatories, Consulting Tribes, and/or other Consulting Parties to resolve such comments. The Project Sponsor, in coordination with FRA, will inform the Signatories, Consulting Tribes, and/or other Consulting Parties of the resolution in writing.
 - I. The Project Sponsor will provide final documentation to FRA for review and approval. FRA shall review the final documentation within fifteen (15) days. Following receipt of FRA approval, the Project Sponsor will submit final documentation to the Signatories, Consulting Tribes, and other Consulting Parties.
 - J. Final documentation may include a request for review of a finding or determination by the CA SHPO or NV SHPO. If the CA SHPO or NV SHPO do not provide written comments within the fifteen (15) day concurrent review period or otherwise specified review period, the Project Sponsor, in coordination with FRA, will adhere to 36 C.F.R. § 800.3(c)(4) and may proceed to the next step in the process without taking additional steps to seek comments from the CA SHPO or NV SHPO. In the absence of comment from the CA SHPO or NV SHPO, FRA may consider that the CA SHPO or NV SHPO does or do not object to a finding or determination and that the final document is complete.

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- K. If comments cannot be resolved through further consultation, FRA will resolve disputes through the process outlined in Stipulation XVIII except for disputes regarding eligibility. For eligibility disputes, FRA will seek formal Determination of Eligibility from the Keeper of the NRHP (Keeper), pursuant to 36 C.F.R. Part 63. The Keeper's determination will be considered final.
- L. In exigent circumstances (e.g., in Post-review discovery situations, or concerns over construction suspensions or delays), all Signatories, the CA SHPO, the NV SHPO, Consulting Tribes, and Consulting Parties agree to expedite their respective document review within seven (7) days.
- M. All official notices, comments, requests for further information, documentation, and other communications will be sent in writing by e-mail or other electronic means.

III. ROLES AND RESPONSIBILITIES

A. Signatories: Signatories have the authority to execute, amend, and/or terminate this Agreement.

1. FRA

- a. Pursuant to 36 C.F.R. § 800.2(a)(2), and subject to Stipulation I, FRA has the primary responsibility to ensure the provisions of this Agreement are carried out.
- b. FRA remains legally responsible for all findings and determinations, including determinations of NRHP eligibility, assessment of effects of the Project on historic properties, and resolution of adverse effects, as well as resolution of objections or disputes.
- c. FRA is responsible for all government-to-government consultation with Federally recognized Native American tribes.
- d. FRA is responsible for consulting with appropriate consulting parties as required by 36 C.F.R. § 800, and with Consulting Tribes and Consulting Parties.
- e. FRA has authority to execute, amend, and/or terminate this Agreement.

2. CA SHPO and NV SHPO

- a. The CA SHPO and the NV SHPO will allow FRA and the Project Sponsor access to background data regarding historic properties listed and eligible for listing in the NRHP.
- b. The CA SHPO and NV SHPO are each responsible for review of project submittals and will participate in consultation according to the timeframes defined in Stipulation II and otherwise stipulated within this Agreement.
- c. The CA SHPO and the NV SHPO have authority to execute, amend, and/or terminate this Agreement.

3. ACHP

a. The ACHP is responsible for review of project submittals and will participate in consultation according to the timeframes defined in Stipulation II and otherwise stipulated within this Agreement.

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- b. The ACHP will be responsible for providing technical guidance and participating in dispute resolution upon request pursuant to Stipulation XVIII.
- c. The ACHP has authority to execute, amend, and/or terminate this Agreement.
- B. Invited Signatories: Invited Signatories have the authority to execute, amend, and/or terminate this Agreement.

1. Project Sponsor

- a. Pursuant to the FRA authorization granted under 36 C.F.R. § 800.2(c)(4), the Project Sponsor, in coordination with FRA, will conduct investigations and produce analyses, documentation and recommendations in a timely manner to address effects to historic properties within the APE according to the Historic Properties Treatment Plan (Stipulation VIII). After consultation with and approval from FRA, the Project Sponsor will submit documents, as required by the Agreement, on behalf of FRA.
- b. The Project Sponsor is responsible for continued compliance with all commitments outlined in this Agreement and will comply, either directly or through consultants, with applicable conditions of the Agreement until such time as the terms of this Agreement are complete or this Agreement is terminated or expires.
- c. The Project Sponsor is responsible for the funding and completion of measures to resolve adverse effects agreed upon in writing among the Signatories during Section 106 consultation following the processes described in this Agreement. The Project Sponsor will consider these measures to be successfully completed upon review, concurrence and/or acceptance in writing by the SHPO and by the relevant Federal Agency within whose jurisdiction the measure lies.
- d. The Project Sponsor is responsible for notifying FRA of any comments or concerns regarding the Undertaking expressed by Consulting Tribes or Consulting Parties.
- e. The Project Sponsor is responsible for obtaining Archaeological Resources Protection Act of 1979 (ARPA)(16 U.S.C. § 470aa et seq.) permits for any archaeological investigations on federally owned or administered lands and for obtaining any other relevant permits necessary to adhere to the terms of this Agreement.
- f. The Project Sponsor is responsible for developing a Native American Graves Protection and Repatriation Act (NAGPRA) (25 U.S.C. § 3001 et seq; 43 C.F.R. § 10) Plan of Action (POA) as detailed in Stipulation XI.B.1.
- g. The Project Sponsor has authority to execute, amend, and/or terminate this Agreement

2. STB

- a. STB is responsible for review of project submittals and will participate in consultation according to the timeframes defined in Stipulation II and otherwise stipulated within this Agreement.
- b. STB is responsible for notifying FRA of any comments or concerns regarding the Undertaking expressed by Consulting Tribes or Consulting Parties.
- c. STB is responsible for maintaining an administrative record of actions related to the Agreement and Section 106 compliance for the Undertaking specific to their agency.
- d. STB is responsible for a decision for the Project Sponsor to be able to proceed to construct and operate the Project for the STB Undertaking.

3. FHWA

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8 b. FHWA is responsible for notifying FRA of any comments or concerns regarding the 9 Undertaking expressed by Consulting Tribes or Consulting Parties. 10 FHWA is responsible for maintaining an administrative record of actions related to the Agreement and Section 106 compliance for the Undertaking specific to their 11 12 13 d. FHWA is responsible for providing concurrence and approval(s) for the Project for 14 their Undertaking. 15 FHWA has authority to execute, amend, and/or terminate this Agreement. 16 17 BLM 4. 18 19 a. BLM is responsible for review of project submittals and will participate in 20 consultation according to the timeframes defined in Stipulation II and otherwise 21 stipulated within this Agreement. 22 b. BLM is responsible for notifying FRA of any comments or concerns regarding the 23 Undertaking expressed by Consulting Tribes or Consulting Parties. 24 c. BLM is responsible for maintaining an administrative record of actions related to the 25 Agreement and Section 106 compliance for the Undertaking specific to their agency. 26 d. BLM is responsible for an amended right-of-way grant and issuing grant(s) or 27 permissions for the Project for their Undertaking. BLM is responsible for processing ARPA permits, as well as permits for 28 archaeological investigations under the authority of ARPA and the Antiquities Act of 29 30 1906, as identified for each phase of the Project, or for site(s) identified as requiring 31 an ARPA permit on land managed by BLM. 32 BLM is responsible for enforcing the applicable provisions of ARPA, including but not limited to the timely issuance of permits for archaeological investigations and 33 investigation of any damages resulting from prohibited activities within their 34 35 jurisdictional areas even if they have designated FRA as the lead Federal Agency for Section 106. 36 BLM is responsible for reviewing and commenting on the NAGPRA POA developed 37 38 by the Project Sponsor as detailed in Stipulation XI.B.1. to ensure the NAGPRA POA will meet their requirements. 39 40 h. BLM is responsible for coordinating BLM's compliance with NAGRA. 41 BLM is responsible for ensuring any non-NAGPRA related Project collections and 42 associated records under BLM ownership and control are maintained in accordance with 36 C.F.R. § 79. 43 44 BLM has authority to execute, amend, and/or terminate this Agreement. 45 46 5. USACE 47

STB has authority to execute, amend, and/or terminate this Agreement.

a. FHWA is responsible for review of project submittals and will participate in

stipulated within this Agreement.

consultation according to the timeframes defined in Stipulation II and otherwise

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- a. USACE is responsible for review of project submittals and will participate in consultation according to the timeframes defined in Stipulation II and otherwise stipulated within this Agreement.
- b. USACE is responsible for notifying FRA of any comments or concerns regarding the Undertaking expressed by Consulting Tribes or Consulting Parties.
- c. USACE is responsible for maintaining an administrative record of actions related to the Agreement and Section 106 compliance for the Undertaking specific to their agency.
- d. USACE is responsible for issuing permit(s) or permissions to the Project Sponsor for the construction of the Project for their Undertaking.
- e. USACE has authority to execute, amend, and/or terminate this Agreement.

C. Other Federal Agencies

1. Federal agencies that have some involvement in the Project which requires compliance with Section 106 and that do not designate FRA as the lead Federal agency remain individually responsible for their compliance with Section 106.

D. Consulting Parties and Consulting Tribes

- 1. Consulting Parties and Consulting Tribes include those individuals or entities identified in Attachment 4 that have a demonstrated interest in the Project due to the nature of their legal or economic relation to the Project or affected properties, or their concern with the Project's effects on historic properties.
- 2. Consulting Parties and Consulting Tribes in Attachment 4 have been provided the opportunity to actively participate in the development of this Agreement and will assist in the resolution of adverse effects pursuant to this Agreement.
- 3. If a Consulting Party or Consulting Tribe does not provide written comments within the timeframes defined in Stipulation II and otherwise stipulated within this Agreement, FRA and the Project Sponsor will proceed to the next step in the review process without taking additional steps to seek comments from such party.
- 4. Pursuant to 36 C.F.R. § 800.6(c)(3), Consulting Parties and Consulting Tribes are invited to sign this Agreement as Concurring Parties. However, the refusal of any Consulting Party or Consulting Tribe to concur does not invalidate or affect the effective date of this Agreement. Consulting Parties or Consulting Tribes who choose not to sign this Agreement as a Concurring Party will continue to receive and have an opportunity to review and comment upon documents pursuant to the Agreement once executed.

IV. PROFESSIONAL QUALIFICATIONS STANDARDS

FRA and the Project Sponsor will ensure that all actions prescribed by this Agreement are carried out by, or under the direct supervision of, qualified professional(s) who meet the appropriate standards in the applicable disciplines as outlined in the *Secretary of the Interior's Professional Qualifications Standards* (SOI PQS)(48 Fed. Reg. 44716, 44738 (Sept. 29, 1983). However, this stipulation may not be interpreted to preclude FRA, the Project Sponsor, or any agent or contractor thereof from using

properly supervised personnel, including Tribal monitors designated by the Consulting Tribes, who do not meet the SOI PQS.

V. DOCUMENTATION STANDARDS

Unless an alternate documentation standard is specified, all studies, reports, plans, and other documentation prepared pursuant to this Agreement will be consistent with pertinent standards and guidelines outlined in *Secretary of the Interior's Standards and Guidelines for Archaeology and Historic Preservation* (48 Fed. Reg. 44716-44742, Sept. 29, 1983), 36 C.F.R. §§ 800.4 and 800.5, and 36 C.F.R. Part 63. In addition, documentation will also follow applicable guidance issued by the ACHP; guidelines and instructions for documenting cultural resources sites and cultural resources reporting in California (found at https://ohp.parks.ca.gov/?page_id=1069 at the time of execution of this Agreement); and forms and instructions for documenting cultural resources in Nevada (found at https://shpo.nv.gov/welcome-to-review-and-compliance/compliance-forms at the time of execution of this Agreement), or subsequent revisions or replacements to these documents. All documentation prepared under this Agreement will be kept on file by FRA and made available to the public consistent with applicable confidentiality requirements referenced under Stipulation XIV.

VI. PROJECT MODIFICATION AND DESIGN CHANGES

The Project Sponsor will notify the Signatories, Consulting Tribes, and Consulting Parties of any proposed modifications to the Undertaking or changes to Project design that may result in additional or new effects on historic properties within 15 days of the identification of the proposed modifications to the Undertaking or change to Project design. Before the Project Sponsor takes any action that may result in additional or new effects on historic properties, the Project Sponsor, in coordination with FRA, will consult with SHPO, Consulting Tribes, and Consulting Parties to determine the appropriate course of action. This may include revision to the APE, identification of historic properties, assessment of effects to historic properties, and treatment measures to resolve adverse effects. Modifications to the Undertaking or changes to Project design may be considered pursuant to the terms of this Agreement without amending the Agreement. If FRA determines that an amendment to the Agreement is required, it will proceed in accordance with Stipulation XVII.

VII. AREA OF POTENTIAL EFFECTS

The Project APE and Project Description are included in Attachment 1. Since there may be refinement to the Project design as it is further developed, it may be necessary to further define the APE and Project Description as design refinements are proposed. The APE as shown and described in Attachment 1 may be modified pursuant to the terms of this Agreement without amending the Agreement.

A. Process for Amending the APE

The Project Sponsor, in coordination with FRA, will submit the proposed APE
modification in writing to the CA SHPO and/or NV SHPO with concurrent notification to
the Signatories, Consulting Tribes, and other Consulting Parties. Notification to the CA
SHPO and NV SHPO may be combined or to one SHPO and not the other depending on
if the proposed APE modification is within California or Nevada or is in both states.

- 2. The CA SHPO and NV SHPO will have fifteen (15) days to review the proposed APE modification. If the CA SHPO or NV SHPO does not agree with the proposed APE modification as defined, the Project Sponsor, in coordination with FRA, will consider further modification to the APE based upon SHPO comments, and any comments received from the Signatories, Consulting Tribes, or other Consulting Parties, and resubmit the proposed APE modification for review to the Signatories, Consulting Tribes, and other Consulting Parties. The CA SHPO and NV SHPO will have another seven (7) days to review the proposed APE modification.
- 3. If the CA SHPO or NV SHPO does not agree to the proposed APE modification, FRA will resolve the dispute in accordance with Stipulation XVIII.
- 4. If the CA SHPO or NV SHPO have concurred, do not object, or have not responded to the proposed APE modification after the timeframes specified in Stipulation VII.A.2., FRA will finalize the proposed APE modification.
- 5. In coordination with FRA, the Project Sponsor will notify the Signatories, Consulting Tribes, and other Consulting Parties of the finalization of the APE modification within seven (7) days of finalization.
- 6. Following finalization of the APE modification the Project Sponsor, in coordination with FRA, will notify the Signatories, Consulting Tribes, and other Consulting Parties if the APE is:
 - a. Reduced and no change in the assessment of effects to historic properties is warranted; or
 - b. Expanded and identification, evaluation, and assessment of effects to historic properties is already complete, sufficient, and unchanged in the expanded area(s); or
 - c. Expanded and additional identification, evaluation, and/or assessment of effects to historic properties is necessary; or
 - d. Expanded and a change in the assessment of effects to historic properties is warranted.
- 7. If the Project Sponsor and FRA determine either Stipulation VII.A.6.a. or VII.A.6.b. are applicable, no further identification, evaluation, or assessment of effects is required. If the Project Sponsor and FRA determine either Stipulation VII.A.6.c or VII.A.6.d. are applicable, the Project Sponsor, in coordination with FRA, will identify, evaluate, and assess effects of the Undertaking on historic properties in the modified APE as described in Stipulation VIII.

8. Identification, evaluation, and/or assessment of effects conducted under Stipulation VII.A.7 will be completed pursuant to 36 C.F.R. §§ 800.4 and 800.5, and according to Stipulations IX. Document review will be conducted pursuant to Stipulation II.

VIII. HISTORIC PROPERTIES TREATMENT PLAN

The Project Sponsor, in coordination with FRA, has prepared a Historic Property Treatment Plan (HPTP) that provides detailed procedures for implementing actions prescribed by the Agreement and to resolve adverse effects to historic properties (Attachment 5: Historic Properties Treatment Plan). The HPTP may be amended, including the addition of new historic properties or newly identified adverse effects, without amending this Agreement. The HPTP includes a research context and research design that informs methods for the identification of historic properties and therefore, the interpretation of significance, determination of effect, and methods for resolution of adverse effects for newly identified historic properties, or newly identified Project effects to known historic properties. The HPTP also includes stipulations for archaeological and Tribal monitoring, personnel qualifications, permitting, curation, cultural sensitivity training, and management procedures.

A. Implementation of the Historic Property Treatment Plan

- 1. During consultation on the Finding of Effect (FOE) described under Stipulation IX.C if it is determined that historic properties within the APE will be adversely affected by Project activities, the Project Sponsor, in coordination with FRA, will prepare and implement standard treatment measures as defined in the HPTP or develop resource-specific HPTPs to address and resolve such effects as required. All HPTPs will set forth detailed avoidance, protection, and/or treatment measures to reduce or mitigate the particular adverse effect(s) (e.g., data recovery, documentation, oral histories, public education, community outreach, etc.) for the specific historic property or property type. Information related to environmental and cultural setting, historic context, research design, etc. that was developed for and provided in the identification, evaluation, and assessment of effects has been incorporated by reference into the HPTP, and may be incorporated into individual HPTPs as appropriate, with additional information as necessary.
- 2. As specified in Stipulation V, the HPTP conforms to the principles of the Secretary of the Interior's Standards and Guidelines for Archeology and Historic Preservation. At the discretion of the Project Sponsor, in coordination with FRA, a single HPTP may be developed to resolve effects on an individual historic property or property type for multiple historic properties and property types, depending on the property type or types, the nature of the effects(s), and the timing of Project construction. Mitigation measures outlined in HPTPs may be conducted prior to construction, during construction, or after construction is complete based on property type, mitigation requirements, and construction timetable.
 - a. The Project Sponsor, in coordination with FRA, will ensure that any draft and final HPTP(s) produced under this Agreement are subject to the timeframes defined in Stipulation II, the HPTPs, and otherwise stipulated within this Agreement.
 - b. The Project Sponsor, in coordination with FRA, will ensure that each HPTP is finalized prior to the commencement of the construction activity or activities posing the identified adverse effect. The HPTP will require a schedule for completion of the

prescribed treatment(s), which, depending on the historic property type and nature of the treatment, may occur before, during, or after construction takes place.

- 3. Unless otherwise described in the HPTP, documentation and reports produced as a result of the HPTP are subject to the timeframes defined in Stipulation II and otherwise stipulated within the HPTP and this Agreement.
- 4. After the Project Sponsor completes the measures described in the HPTP to mitigate adverse effects from the Project, the Project Sponsor will complete a final report that details mitigation efforts resulting from the Project. Documentation review will occur pursuant to Stipulation II. In California, the Project Sponsor will provide all reports to the California Historical Resources Information System. In Nevada, the Project Sponsor will provide all reports to the Nevada Cultural Resource Information System.
- 5. Any disputes that may arise between the Signatories, Consulting Tribes, and other Consulting Parties over the content of the HPTP will be resolved in accordance with Stipulation XVIII.

IX. PHASED IDENTIFICATION, EVALUATION, AND ASSESSMENT OF EFFECTS TO HISTORIC PROPERTIES

Once the APE has been amended pursuant to Stipulation VII, the Project Sponsor, in coordination with FRA, will identify and evaluate historic properties that may be affected by the Undertaking within the amended APE. The Project Sponsor, in coordination with FRA, will document these efforts for the amended APE in an addendum to the already finalized Archaeological Inventory Reports and Historic Built Environmental Technical reports for California and Nevada. Methods for identifying historic properties in an amended APE will be consistent with the procedures outlined in the HPTP described in Section VIII of this PA.

Pursuant to 36 C.F.R. § 800.3(g), the CA SHPO and NV SHPO agree to combine the identification and evaluation of historic properties (36 C.F.R. § 800.4) and assessment of adverse effects (36 C.F.R. § 800.5) within the amended and existing APE.

A. Identification of Historic Properties within Amended APE

- 1. An inventory of historic properties within the APE, consistent with the *Secretary of the Interior's Standards and Guidelines for Archaeology and Historic Preservation* (48 Fed. Reg. 44716-44742, Sept. 29, 1983) and 36 C.F.R. § 800.4 will be initiated for the amended APE.
- 2. The Project Sponsor, in coordination with FRA, will identify and evaluate historic properties consistent with the templates in Attachment 5, to govern the methodology for the identification and evaluation efforts for historic properties within the amended APE and to aid in the development of the Addendum Technical Report(s) for the amended APE.
- 3. Survey documentation shall include features, isolates, and re-recordation of previously recorded sites, as necessary. The survey will ensure that potential historic properties such as historical structures and buildings, historical engineering features, landscapes,

viewsheds, and traditional cultural properties (TCPs) with significance to Tribes, are recorded in addition to archeological sites. Recordation of historic structures, buildings, objects, and sites will be in conformance with the applicable state standards as described in Stipulation V. Attachment 3 may be updated with additional historic properties after they are identified within the amended APE and the appropriate SHPO has concurred with their NRHP eligibility. Updates to Attachment 3 would not require amendment of this Agreement.

- 4. The Project Sponsor will not commence ground disturbing and/or construction activities within any portion of the amended APE prior to completion of Stipulation X, or, if no adverse effects are identified, this Stipulation IX. Other ongoing ground disturbing and/or construction activities for which Section 106 compliance is complete, consistent with this Agreement, may continue.
- B. Identification and Evaluation of Historic Properties within Existing APE
 - 1. Although identification and evaluation of historic properties has occurred within the APE, FRA acknowledges that previously unidentified historic properties, or historic properties (including TCLs) with previously unknown eligibility under the NRHP criteria, or cultural resources that have recently reached the age threshold for consideration for eligibility for listing in the NRHP may be identified within the APE.
 - 2. For those cultural resources or historic properties identified in a location during construction at that location, Stipulation XI.A will be followed. For those cultural resources or historic properties identified in a location prior to the start of construction at that location, FRA will identify and evaluate historic properties that may be affected by the Undertaking through the process identified in this Stipulation IX.
 - 3. For potential historic properties identified under Stipulation XI.A, the Project Sponsor, in coordination with FRA, will conduct an inventory of the potential historic properties within the APE, consistent with the Secretary of the Interior's Standards and Guidelines for Archaeology and Historic Preservation (48 Fed. Reg. 44716-44742, Sept. 29, 1983) and 36 C.F.R. § 800.4.
 - a. To the extent practicable, eligibility determinations will be based on information gathered during previous inventory and identification efforts. If the information gathering during previous inventory and identification efforts is determined by FRA to be adequate to determine site boundaries and NRHP eligibility, the Project Sponsor, in coordination with FRA, will determine NRHP eligibility consistent with Attachment 5.
 - b. If the information gathering during previous inventory and identification efforts is determined by FRA to be inadequate to determine site boundaries or NRHP eligibility, the Project Sponsor, in coordination with FRA, will conduct additional identification and evaluation efforts for historic properties within the APE consistent with Attachment 5.
 - 4. For potential historic properties identified under subpart B of this Stipulation, FRA, based on information provided by the Project Sponsor, will make determinations of eligibility

- in accordance with the NRHP criteria set forth in 36 C.F.R. § 60.4. Attachment 3 may be updated with additional historic properties after they are identified within the existing APE and the appropriate SHPO has concurred with their NRHP eligibility. Updates to Attachment 3 would not require amendment of this Agreement.
- 5. The documentation of NRHP eligibility determinations for historic properties identified under subpart B of this stipulation may vary depending on the scale, scope, and nature of the potential historic property identified and evaluated and will be consistent with Stipulation V.
- 6. Documentation of NRHP eligibility that is considered confidential will be treated in accordance with Stipulation XIV.

C. Phased Assessment of Effects

- 1. For any historic properties identified under subpart A or B of this stipulation that require an assessment of effects, the Project Sponsor, in coordination with FRA, will assess the effects, including any cumulative effects of the Project on all historic properties identified within the APE by applying the Criteria of Adverse Effect pursuant to 36 C.F.R. § 800.5. This assessment will be provided in one or more FOE reports, which may be incorporated into inventory and/or evaluation reports if enough information is available to make this assessment. FOE reports may vary in content and length and may rely on information from other FOE reports depending on the needs of the assessment for the historic properties identified under subpart A or B of this stipulation. The FOE will assess potential adverse effects to historic properties resulting from the Undertaking and identify mitigation measures that would eliminate or minimize such effects.
- 2. The Project Sponsor, in coordination with FRA, will ensure that the draft and final FOE documentation and report(s) produced under this Agreement are subject to the timeframes defined in Stipulation II and otherwise stipulated within this Agreement.

X. RESOLUTION OF ADVERSE EFFECTS

Pursuant to 36 C.F.R. § 800.6(a), the Project Sponsor, in coordination with FRA, will continue consultation with the Signatories, Consulting Tribes, and other Consulting Parties for the Undertaking to develop and evaluate alternatives or modifications to the Undertaking that could avoid, minimize, or mitigate adverse effects on historic properties in the APE, if possible. The Project Sponsor, in coordination with FRA, may elect to invite other individuals or organizations with special interests in particular historic properties to become consulting parties for the resolution of adverse effects. The Project Sponsor, in coordination with FRA, will ensure that the views of the public are considered and included when assessing adverse effects to historic properties resulting from the Undertaking. Methods and procedures for resolving adverse effects will follow those identified in Attachment 5 described under Stipulation VIII.

XI. POST-REVIEW DISCOVERIES

A. Unanticipated Discovery or Effect to Cultural Resources

In accordance with 36 C.F.R. § 800.13(a)(2) and Stipulation IX.B.3, if a previously undiscovered archeological or cultural resource that is or could reasonably be a historic property is encountered or a previously known historic property will be affected in an unanticipated manner during construction, as determined by staff who meet the qualifications set forth in Stipulation IV, the Project Sponsor will implement the following procedures. Each step within these procedures will be completed within seven (7) days unless otherwise specified:

- 1. The Project Sponsor will require the contractor to immediately cease all ground disturbing and/or construction activities within a 50-foot radius buffer zone of the discovery. For any discovered archeological resources, the Project Sponsor will also halt work in surrounding areas where additional subsurface remains are reasonably expected to be present. The Project Sponsor, in coordination with FRA, may seek written SHPO concurrence during notification that a smaller buffer is allowable based on facts in the field specific to the unanticipated discovery. Upon concurrence from the applicable SHPO, the Project Sponsor may reduce the size of the buffer around the discovery and proceed with ground disturbing and/or construction activities outside the buffer.
- 2. The Project Sponsor will ensure that no excavation, operation of heavy machinery, or stockpiling occurs within the buffer zone. The Project Sponsor will secure the buffer zone through the installation of protective fencing. The Project Sponsor will not resume ground disturbing and/or construction activities within the buffer zone until the specified Section 106 process required by this Agreement is complete. Work in all other Project areas not in the location of the unanticipated discovery or effect to cultural resources may continue.
- 3. The Project Sponsor will notify FRA within twenty-four (24) hours of any unanticipated discovery or unanticipated effect. FRA will notify the SHPO of the state where the unanticipated discovery occurred, the Signatories, and Consulting Tribes, as well as the BLM, Caltrans, or NDOT if the unanticipated discovery is located on land under either agency's jurisdiction, within twenty-four (24) hours after receiving the notification of any unanticipated discovery or unanticipated effect from the Project Sponsor. The Project Sponsor, in coordination with FRA, will also consider if new Federally-recognized Indian tribes and/or Consulting Parties should be identified and invited to consult regarding unanticipated discoveries or unanticipated effects.
- 4. Following notification of an unanticipated discovery or effect, the Project Sponsor will investigate the discovery site and evaluate the resource(s) in accordance with Stipulation IX.B.3. The Project Sponsor, in coordination with FRA, will prepare and submit a written document containing a proposed determination of NRHP eligibility for the resource and/or, if relevant, an assessment of the Undertaking's effects on historic properties as well as consideration of measures to avoid adverse effects to historic properties and/or proposed resolution of adverse effects in accordance with the HPTP and

Stipulation X. In coordination with FRA, the Project Sponsor will provide that document for review to the applicable SHPO, seeking SHPO concurrence on these determinations, and to Signatories, Consulting Tribes, and Consulting Parties to concurrently review and provide written comments within seven (7) days to FRA and the Project Sponsor. If the unanticipated discovery is located on land under the jurisdiction of the BLM or FHWA, FRA, in coordination with the Project Sponsor, will seek comment from the applicable agency regarding the eligibility and/or effects determination. In the event that the BLM, Caltrans, or NDOT do not respond within the concurrent review period of seven (7) days, FRA may consider nonresponse as nonobjection to the eligibility and/or effects determination and proceed. If the applicable SHPO does not concur with the eligibility and/or effects determination, FRA may elect to assume eligibility and/or adverse effects for expediency.

5. If the unanticipated discovery or effect is determined to be eligible for listing in the NRHP and/or adverse effects cannot be avoided, the Project Sponsor, in coordination with FRA, will implement treatment measures in the HPTP. The Project Sponsor, in consultation with FRA, will ensure construction-related activities within the buffer zone do not proceed until consultation with the Signatories, consulting Tribes, and Consulting Parties, concludes with SHPO concurrence that: 1) the resource is not NRHP-eligible; or 2) the agreed upon treatment measures have been implemented; or 3) it has been agreed that the treatment measures provided in the HPTP can be completed within a specified time period after construction-related activities have resumed.

B. Unanticipated Discovery of Human Remains

The HPTP will include the Inadvertent Discovery Plan which addresses treatment and disposition of human remains that are inadvertently discovered during Project planning, construction, or operation. The HPTP will also include the Burial Treatment Plan, which outlines the notification and consultation processes required for determining the steps to be taken should Native American human remains be encountered during the Project. The Inadvertent Discovery Plan and Burial Treatment Plan within the HPTP (Attachment 5) may be amended without amending this Agreement. All human remains and potential human remains will be treated with respect and dignity at all times.

1. For Native American human remains, associated funerary objects, and unassociated funerary objects, sacred objects, and/or objects of cultural patrimony inadvertently discovered or intentionally excavated on Federal lands, the Project Sponsor, in coordination with FRA, will follow the procedures outlined in the Native American Graves Protection and Repatriation Act (NAGPRA) 25 U.S.C. 3001-3013 and as specified in the implementing regulations at 43 C.F.R. § 10. A NAGPRA Plan of Action (POA) is a part of the Inadvertent Discovery Plan and Burial Treatment Plan included in the HPTP and will apply to discoveries that occur on Federal lands (Attachment 5). Federal land managing agencies may also elect to follow their respective agency procedures for discoveries occurring on land where they have jurisdiction.

- 2. For Native American burials, skeletal remains, and associated grave goods discovered and intentionally excavated on non-Federal land during any activity associated with the Project, the Project Sponsor, in coordination with FRA, will ensure the treatment and disposition of the remains follows the requirements of either Section 1050.5 of the California State Health and Human Safety Code and Section 5097.98 of the California Public Resources Code and will coordinate with the Native American Heritage Commission, as required; or Nevada Revised Statutes (Section 383.160 and Section 383.170), depending on the relevant state where the discovery occurred. The Burial Treatment Plan within the HPTP further outlines this process (Attachment 5).
- 3. The Project Sponsor, in coordination with FRA, will also ensure ground disturbing and construction-related activities within the location of the unanticipated discovery do not proceed until the Project Sponsor has complied with Section 1050.5 of the California State Health and Human Safety Code and Section 5097.98 of the California Public Resources Code or Nevada Revised Statutes (Section 383.160 and Section 383.170).

XII. CURATION OF ARCHAEOLOGICAL COLLECTIONS

A. Collections from Federal Lands

For Federal lands, through the established permit process, an authorized curation facility or facilities will be named by the land-managing federal agency where the materials and records generated as a result of the Project shall be curated in accordance with 36 C.F.R. § 79. Historic and/or archaeological materials (and associated records) collected on BLM lands shall be curated in a facility approved by the BLM and maintained in accordance with 36 C.F.R. § 79.

B. Collections from State Lands

The Project Sponsor, in coordination with FRA, will ensure that in the event of any non-burial-related materials and associated records resulting from the identification, evaluation, and treatment of historic properties on lands owned or under the jurisdiction of the State of California conducted under this PA are to be curated and they shall be properly maintained in accordance with 36 C.F.R. § 79 and the State of California's *Guidelines for the Curation of Archaeological Collections* (State Historical Resources Commission, Department of Parks and Recreation 1993). Any resource specific HPTPs developed under Attachment 5 will detail the materials, if any, proposed for curation as part of this project. If items are curated, the Project Sponsor will ensure that documentation of the curation of these materials is prepared and provided to parties named in the HPTP specific to the resolution of effects for that historic property within thirty (30) days.

C. Collections from Private Lands

The Project Sponsor, in coordination with FRA, will ensure that any archaeological materials excavated or otherwise recovered from private lands during implementation of the Project will be handled and maintained in accordance with 36 C.F.R. § 79 until necessary analyses of

such materials have been completed as outlined in the HPTP. The Project Sponsor, in coordination with FRA, will encourage private landowners to consent to the curation of archaeological materials recovered from their lands upon the completion of all necessary analyses in a museum or repository that meets the requirements of 36 C.F.R. § 79. If a private landowner does not consent to the curation of archaeological materials as stipulated, the Project Sponsor will return the materials to the landowner(s), document the return, and submit copies of this documentation to the Signatories of this Agreement within thirty (30) days of such return. Landowners who retain archaeological materials will be encouraged to consult with appropriate Native American representatives regarding the treatment of such collections, and the rebury the returned items close to their original location, if possible.

XIII. ARCHAEOLOGICAL AND TRIBAL MONITORING AND TRAINING

A. Monitoring

The Project Sponsor will ensure archaeological and Tribal monitoring of construction excavations by personnel who meet the requirements in Stipulation IV. Monitoring will conform to the methods described in the HPTP and will take place under the following conditions:

- 1. At sites identified in the HPTP as moderately to highly sensitive for prehistoric and historical archaeological deposits.
- 2. When a known historic property has the potential to be affected in an anticipated manner.
- 3. Following an unanticipated or post-review discoveries (under Stipulation XI) subsequently identified that would warrant monitoring.
- 4. Unanticipated discoveries resulting from archaeological monitoring will follow the processes outlined in Stipulation XI.

B. Training

The Project Sponsor shall require that all persons meeting the SOI PQS who are supervising activities conducted as prescribed in this Agreement and all contracted field personnel, including construction workers, attend a standardized training that includes meeting with one or more Consulting Tribes for a briefing on traditional customs and culturally sensitive protocols and procedures before beginning field work. Safety training by the Project Sponsor's contractors in cooperation with the BLM and Caltrans and NDOT shall also be required for all persons conducting work on public land or within the I-15 ROW.

XIV. CONFIDENTIALITY

All Consulting Parties to this Agreement will ensure that shared data, including data concerning the precise location and nature of archaeological historic properties and properties of religious and cultural significance, are protected from public disclosure to the greatest extent permitted by law, including conformance to Section 304 of the NHPA, as amended (54 U.S.C. § 307103) and implementing regulations under 36 C.F.R. § 800.6(a)(5) and 36 C.F.R. § 800.11(c); Section 9 of ARPA (10 U.S.C. § 470aa-470mm); the Freedom of Information Act; Executive Order No. 13007 on

Indian Sacred Sites (FR 61-104), dated May 24, 1996; California Government Code Section 6250-6270, and Nevada State Laws: Preservation and Protection of Historic Sites (NRS 381.195-.227), Protection of Indian Burial Sites (NRS 383.180), Protection of Historic and Prehistoric Sites (NRS 383.435), as applicable.

XV. ADOPTIBILITY

In the event that a Federal agency, not initially a party to or subject to this Agreement, receives an application for financial assistance, permits, licenses, or approvals for the Project as described in this Agreement, such Federal agency may become a signatory to this Agreement as a means of complying with its Section 106 responsibilities for its undertaking. To become a signatory to this Agreement, the agency official must provide written notice to the Signatories that the agency agrees to the terms of the Agreement, specifying the extent of the agency's intent to participate in the Agreement, and identifying the lead Federal agency for the undertaking. The participation of the agency is subject to approval by the Signatories. Upon approval, the agency must execute a signature page to this Agreement, file the signature with the ACHP, and implement the terms of this Agreement, as applicable. Any necessary amendments to the Agreement will be considered in accordance with Stipulation XVII.

XVI. ANNUAL REPORTING

Once yearly, beginning after the first reporting period from the date of execution of this Agreement until it expires or is terminated, the Project Sponsor will provide all Signatories, Consulting Tribes, and Consulting Parties to this Agreement an Annual Reporting detailing work undertaken pursuant to its terms. The reporting period for the Annual Reporting will be January 1 through December 31 each year, with the first Annual Report to include the partial year from the Agreement execution date to December 31. The Project Sponsor, in coordination with FRA, will submit a draft Annual Report no later than thirty (30) calendar days after the end of the reporting period. Following a thirty (30) calendar day period for review and comment, the Project Sponsor will produce a final Annual Report, considering any comments received, within thirty (30) calendar days. If no comments are received on the draft Annual Report within the thirty (30) calendar day review period, the Project Sponsor, in coordination with FRA, may notify all Consulting Parties to the Agreement, via email or letter, that the Draft Annual Report has become the Final Annual Report. Such report will include any progress on implementation, proposed scheduling changes, any problems encountered, and any disputes or objections received as a result of FRA and the Project Sponsor's efforts to carry out the terms of this Agreement.

XVII. AMENDMENTS

If any amendment is required or any Signatory to this Agreement requests that it be amended, FRA will notify the Signatories, Consulting Tribes, and Consulting Parties, and consult for no more than thirty (30) calendar days (or another time period agreed upon by all Signatories) to consider such amendment. The amendment will become effective immediately upon execution by all Signatories.

XVIII. DISPUTE RESOLUTION

A. Any Signatory to this Agreement, Consulting Tribe or Consulting Party may object to any proposed action(s) or the manner in which the terms of this Agreement are implemented by submitting its objection to FRA in writing, after which FRA will consult with all Signatories

to resolve the objection. If FRA determines such objection cannot be resolved, FRA will, within thirty (30) days of such objection:

- 1. Forward all documentation relevant to the dispute, including FRA's proposed resolution, to the ACHP (with a copy to the Signatories). ACHP may provide FRA with its comments on the resolution of the objection within thirty (30) days of receiving documentation.
- 2. If the ACHP does not provide comment regarding the dispute within thirty (30) days, FRA will make a final decision on the dispute and proceed accordingly.
- 3. FRA will document this decision in a written response that takes into account any timely comments received regarding the dispute from ACHP and the Signatories and provide the Signatories, Consulting Tribes and Consulting Parties with a copy of the response.
- 4. FRA will then proceed according to its final decision.
- 5. The Signatories remain responsible for carrying out all other actions subject to the terms of this Agreement that are not the subject of the dispute.
- B. A member of the public may object to the manner in which the terms of this Agreement are being implemented by submitting its objection to FRA in writing. FRA will notify the other Signatories of the objection in writing and take the objection into consideration. FRA will consult with the objecting party, and if FRA determines it appropriate, the other Signatories for not more than thirty (30) days. Within fifteen (15) days after closure of this consultation period, FRA will provide the Signatories, Consulting Tribes, Consulting Parties, and the objecting party with its final decision in writing.

XIX. TERMINATION

- 1. If any Signatory to this Agreement determines that its terms will not or cannot be carried out, that Signatory will immediately consult with the other Signatories to attempt to develop an amendment per Stipulation XVII. If within thirty (30) days an amendment cannot be reached, any Signatory may terminate the Agreement upon written notification to the other Signatories.
- 2. Once the Agreement is terminated, and prior to work initiating or continuing on the Undertaking, FRA must either: 1) execute a new Agreement pursuant to 36 C.F.R. § 800.6, or 2) request, take into account, and respond to the comments of the ACHP under 36 C.F.R. § 800.7. FRA will notify the Signatories as to the course of action it will pursue.

XX. EFFECTIVE DATE

A. This Agreement will become effective immediately upon execution by all Signatories. In the event another federal agency elects to use this Agreement; the Agreement will be effective on the date that other federal agency completes the process identified in Stipulation XIV of this Agreement.

- B. <u>Counterparts</u>. This Agreement may be executed in counterparts, each of which constitutes an original and all of which constitute one and the same Agreement.
- C. <u>Electronic Copies</u>. Within one (1) week of the last signature on this Agreement, the Project Sponsor shall provide each Signatory with one high quality, legible, full color, electronic copy of the fully-executed Agreement and all of its attachments fully integrated into one, single document. If the electronic copy is too large to send by e-mail, the Project Sponsor shall provide each Signatory with an electronic copy of the fully executed Agreement as described above via other suitable, electronic means.
- D. <u>Principal Contacts</u>. The principal contacts for this Agreement are contained in Attachment 6: Principal Contacts. It is the responsibility of each Signatory, Consulting Tribe, and Consulting Party to immediately inform the other parties in writing of any changes. Contact information may be updated, as needed, without an amendment to this Agreement.

XXI. DURATION

This Agreement will expire when all treatments measures identified in Stipulation X [and any treatment measures identified pursuant to Stipulation XI] have been completed and the Project Sponsor has completed a final yearly summary report, or in ten (10) years from the effective date, whichever comes first, unless the Signatories extend the duration through an amendment in accordance with Stipulation XVII. The Signatories to this Agreement will consult six (6) months prior to expiration to determine if there is a need to extend or amend this Agreement. Upon completion of the Stipulations set forth above, the Project Sponsor, in coordination with FRA, will provide a letter (with attached documentation) of completion to SHPO, with a copy to the Signatories. If SHPO concurs the Stipulations are complete within thirty (30) days, the Project Sponsor will notify the Signatories, Consulting Tribes, and Consulting Parties in writing and this Agreement will expire, at which time the Signatories will have no further obligations hereunder. If SHPO objects, FRA and the Project Sponsor will consult further with SHPO to resolve the objection. If the objections cannot be resolved through further consultation, FRA will resolve the dispute pursuant to Stipulation XVIII. The Project Sponsor will provide written notification to the Signatories, Consulting Tribes, and Consulting Parties on the final resolution.

XXII. EXECUTION AND IMPLEMENTATION

Execution of this Agreement by the Signatories demonstrates that FRA has taken into account the effect of the Undertaking on historic properties, has afforded the ACHP an opportunity to comment, and FRA has satisfied its responsibilities under Section 106 of the NHPA and its implementing regulations.

1	DRAFT PROGRAMMATIC AGREEMENT
2	AMONG
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4	THE FEDERAL HIGHWAY ADMINISTRATION,
5	THE SURFACE TRANSPORTATION BOARD,
6	THE U.S. DEPARTMENT OF THE INTERIOR BUREAU OF LAND MANAGEMENT, THE U.S.
7	ARMY CORPS OF ENGINEERS LOS ANGELES DISTRICT, THE CALIFORNIA STATE
8	HISTORIC PRESERVATION OFFICER,
9	THE NEVADA STATE HISTORIC PRESERVATION OFFICER,
10	THE ADVISORY COUNCIL ON HISTORIC PRESERVATION,
11	AND DESERTXPRESS ENTERPRISES, LLC
12	REGARDING
13	THE
14	BRIGHTLINE WEST – LAS VEGAS TO VICTOR VALLEY PROJECT IN BAKER, YERMO,
15	AND BARSTOW IN
16	SAN BERNARDINO COUNTY, CALIFORNIA AND LAS VEGAS AND PRIMM IN CLARK
17	COUNTY, NEVADA
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21	SIGNATORY:
22	FEDERAL RAN ROAD ADMINISTRATION
23	FEDERAL RAILROAD ADMINISTRATION
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33	Marlys Osterhues
34	Division Chief
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20	SIGNATORY:
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22	CALIFORNIA STATE HISTORIC PRESERVATION OFFICER
23 24 25	
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	By:
26	Julianne Polanco
27	State Historic Preservation Officer

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20	SIGNATORY:
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22	NEVADA STATE HISTORIC PRESERVATION OFFICER
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25	By: Date:
26	Rebecca Lynn Palmer
27	State Historic Preservation Officer

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22	ADVISORY COUNCIL ON HISTORIC PRESERVATION
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24	
25	By: Date:
26	[Name, Title]

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25	By:
26	[Name/Title]
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25	By: Date:
26	[Name/Title]
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22	U.S. DEPARTMENT OF THE INTERIOR, BUREAU OF LAND MANAGEMENT
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25	By: Date:
26	[Name/Title]
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20	INVITED SIGNATORY:
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22	U.S. ARMY CORPS OF ENGINEERS, LOS ANGELES DISTRICT
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25	By: Date:
26	[Name/Title]
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1	DRAFT FROGRAMMATIC AGREEMENT
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20	CONCURRING:
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22	NAME/ORGANIZATION
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24	
25	By:
26	[Name, Title]

3

ATTACHMENT 1 – AREA OF POTENTIAL EFFECTS & PROJECT DESCRIPTION



ATTACHMENT 2 – SECTION 106 CONSULTATION DOCUMENTATION



1 ATTACHMENT 3 – HISTORIC PROPERTIES IN THE APE



1 ATTACHMENT 4 – LIST OF INVITED SECTION 106 CONSULTING PARTIES 2



2 ATTACHMENT 5 – HISTORIC PROPERTIES TREATMENT PLAN



1 ATTACHMENT 6 – PRINCIPAL CONTACTS

